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Abstract

Substance abuse is a significant public health problem among the homeless population in the United States. In this study, we sought to investigate the recent patterns of substance abuse among homeless people in the United States and estimate the prevalence of co-occurring mental illness in this population, using the substance use treatment episode data set for admissions (TEDS-A) during 2005 through 2015. Males and non-Hispanic Black Americans constituted a disproportionately high percentage of the admissions. Five substance groups accounted for 98.1% of primary substances reported between 2005 and 2015: alcohol (46%), opiates (24.6%), cocaine/crack (13%), methamphetamine (MA) (8.5%) and marijuana/hashish (6%). Though there was a decline in the proportion of admissions that reported alcohol abuse, alcohol was the most frequently reported substance of abuse at admission, while opioids (heroin and non-heroin opiates) were the most common illicit drug reported. Admissions due to opioid abuse showed a rising trend during the study period, increasing from 19.8% in 2005 to 30.3% in 2015. The proportion of admissions that reported current intravenous drug use also showed a marked increase from 17.4% in 2005 to 28.7% in 2015. The age of initiation to substance use reported for most admissions was 12-17 years and the most common primary substance reported in this age group was marijuana. We observed certain age effects on the type of substance abused in chi square analysis that was statistically significant (p < 0.0001). Our result suggests that marijuana was the preferred substance of abuse among adolescents aged 12-17 years, and with a transition from adolescence to adulthood, young people (18-34 years old) preferred to abuse other illicit drugs, notably opioids. As individuals moved into middle age and older, alcohol became the most commonly abused substance. Approximately one-third of admissions of homeless people had a diagnosis of a mental illness in addition to a substance use problem.

Substance abuse remains a significant problem among the homeless population in the United States. The changing pattern of substance abuse implies that more psychosocial and healthcare needs may arise. This has important implications in policy and service delivery designs to meet the growing needs of the homeless population. Healthcare service delivery design must inculcate a coordinated and integrated approach that emphasizes treatment of homeless people with substance abuse disorders and co-occurring mental illness in order to halt this growing menace.
Substance abuse among homeless people is higher compared to people who have stable housing [10]. In 2015, of 1,497,126 substance use treatment admissions with known living arrangement, about 16% (n= 232,797) were homeless. Similarly, in one study [11], it was estimated that at least 50% of homeless persons had a substance use problem.

A Canadian study also revealed that alcohol abuse tends to be more common among homeless adults while illicit drug use was more common among homeless youths [3]. The literature is replete with evidence that substance abuse is much more common among homeless people than in the general population. In a survey of substance abuse disorders among 428 homeless and runaway adolescents aged 16-19 in Midwestern United States [12], it was determined that approximately two-thirds of homeless people had a substance use disorder. Among those that had a substance use disorder, 93% had a mental disorder, including major depressive episodes, conduct disorder and post-traumatic stress disorder.

Most studies conducted in the 1990s revealed that marijuana, followed by cocaine were the drugs of choice among homeless people in the United States. For example, a Hollywood street youth study showed that 93% of homeless youths had used marijuana, 89% had abused alcohol and 50% had used cocaine or crack within the past month [13]. Another study [14] reported similar trends in the pattern of substance use in a study of homeless youths in the Midwest. In this study, 81% of homeless youths reported using alcohol, 69% marijuana, 27% hallucinogens, 26% cocaine, 17% inhalants, 16% methamphetamine, 15% cocaine, 9% barbiturates, 7% tranquilizers and 6% opiates in the past year. Similarly, in a study of homeless and non-homeless adolescents seeking medical care in a Hollywood outpatient clinic, homeless adolescents were four times more likely to have used illicit drugs than non-homeless counterparts [15]. According to a Homeless and Transient Population Study [16], homeless people aged 26 to 34 were more likely to use marijuana and cocaine while those aged 35 or older were more likely to abuse alcohol. Contrasting studies have shown that in some communities, cocaine or crack is the drug of choice for homeless people. In a survey of 518 homeless men who were seeking treatment in a community healthcare center in New York between 1991 and 1994, over 47% reported crack as their primary substance of use, compared to 20% who reported alcohol [17]. Among 219 homeless restaurant workers interviewed in New York regarding substance abuse, 76% reported lifetime use of cocaine, 33% reported lifetime use of opiates (including heroin), and 29% reported alcohol binge drinking [18]. In another study of 1,326 homeless people receiving treatment from 12 substance abuse treatment facilities in Chicago, in which interval interviews were conducted at baseline, and at 6, 24, and 36 months, cocaine/crack was identified as the primary substance of abuse problem, which also predicted homelessness at baseline among those not homeless, and greater homelessness at 6 months [19].

In an analysis of a nationally representative data from the Treatment Episode Data Set for Admission (TEDS-A), alcohol was the primary substance of abuse for 49% of homeless people admitted to substance use treatment facilities in 2008, followed by opiates (22%), cocaine/crack (14%), MA(6%), and marijuana/hashish (6%) [20]. Homeless people who had five or more treatment episodes accounted for the highest proportion (34%) of admissions with prior treatment episode(s), while only 19% of non-homeless people have had five or more treatment episodes. This reflects a chronic pattern of drug use that is more prevalent among homeless people. More so, about 28% of admissions of homeless people were among those with a psychiatric diagnosis in addition to a drug or alcohol problem [20].

Though the reasons for homelessness among those with mental and substance use problems are many and varied, both substance use and mental disorders have been correlated with homelessness. Homeless people suffer substance abuse problems co-occurring with a mental illness. The high prevalence of this psychiatric comorbidity among homeless persons have been reported in previous studies [12, 21, - 23].

The United States Department of Housing and Urban Development reported that 549,928 people were homeless on a night in 2016 [24]. Among these, 107,801 people had a severe mental illness and 94,496 people had a chronic substance use problem. This means one in five homeless persons either had a chronic substance abuse problem or a serious mental illness. The presence of co-occurring mental illness poses additional barriers to treatment and recovery, as there are only a few programs for the homeless that accept individuals with substance use problems co-occurring with mental illness. For example, some communities have treatment programs for homeless people with substance abuse problems but no program for those with psychiatric co-morbidities, others have programs for mental illness focused only on the homeless people without a substance abuse problem [25]. The lack of integration of these programs continue to present daunting challenges for various communities with such needs.

Over the past two decades, some efforts have been made to understand the pattern of drug use progression. A gateway hypothesis was put forward to explain this pattern. This hypothesis suggests that individuals start with marijuana before progressing to use other illicit drugs [26, 27]. The result of a national epidemiological survey of young people who started with marijuana, showed that about 45% progressed to use other illicit drugs later in life [28]. Multiple studies have also reported the gateway effect in the past, explaining how young people started with marijuana and later progressed to use other illicit drugs such as cocaine and heroin [29-32].

Substance abuse problems among homeless people in the United States have significant economic costs. On average, $40,500 of tax dollars are spent per homeless person per year. These costs include jail, shelter, emergency room visits and psychiatric services [33]. Homelessness and substance abuse are two complicated issues of great public health concern. Successful prevention and control require deeper insights into the pattern and trends of substance abuse over the years. The magnitude of the substance abuse among homeless persons may outstrip the limit and capacity of healthcare and social services available for this vulnerable population group in many communities.

Substance abuse among the homeless population constitutes a major public health issue in the United States. However, without understanding the pattern of the problem, it will be difficult to effectively halt the growing menace among this vulnerable population. A significant challenge of substance abuse in the United States is its potentially changing pattern [34]. However, only a few studies have examined recent patterns among homeless individuals in United States. The purpose of the present study is to investigate the recent patterns of substance abuse among homeless people and estimate the prevalence of co-occurring mental illness in this population, using national level data from TEDS-A during 2005 through 2015. Specifically, we sought to estimate the percentage of admissions with known psychiatric diagnosis in addition to an alcohol or drug problem and also determine changes in the pattern of substance abuse among homeless people, the effect of age on the pattern of substance abuse and the critical age of initiation to substance use among homeless individuals.

**Methodology**

Data were obtained from a publicly available data set, TEDS-A. TEDS-A is a de-identified data set that is provided for public use by the Center for Behavioral Health Statistics and Quality under the auspices of the Substance Abuse and Mental Health Services Administration (SAMHSA). As TEDS-A is publicly available with subject de-identification; the Missouri State University Institutional Review Board exempted this study from review. TEDS-A provides...
demographic, substance abuse and treatment characteristics of admissions to alcohol or drug treatment in facilities that report to individual state administrative data systems. Demographic and substance abuse characteristics are self-reported.

Demographic characteristics include age, sex at birth, race, ethnicity, marital status, educational and employment status, source of income, living arrangement, geographic information (region and division) veteran status, health insurance and criminal history. Substance abuse characteristics include primary, secondary, and tertiary substances abused by the subject, and their route of administration, frequency of use, age at first use, source of referral to treatment, number of prior treatment episodes, number of substances reported at admission, presence of psychiatric diagnosis, where services were received, and planned use of medication assisted opioid therapy.

Data were analyzed with IBM® SPSS® Statistics 24. The present study is a descriptive analysis of substance use treatment admissions reported to the SAMHSA in TEDS-A from 2005 through 2015 for homeless people aged 12 years or older at the time of admission. This represents a total sample size of 2,594,317 admissions. The unit of our analysis was admissions rather than an individual. This is because an individual can have multiple admissions within the reporting year.

To examine if there were changing patterns, a descriptive analysis of substance abuse characteristics of admitted homeless people was done and compared for trends in admissions for the following primary substances abused: alcohol, marijuana/hashish, cocaine/crack, MA, other stimulants, heroin and other opiates (synthetic opiates and methadone), hallucinogens (phencyclidine and other hallucinogens), sedatives (benzodiazepines, other non-benzodiazepine tranquilizers, barbiturates and other barbiturate sedatives or hypnotics) and other drugs (inhalants and over-the-counter medications).

Demographic characteristics by age, sex, race/ethnicity and education level were compared. The primary substance of abuse was compared across six age groups: 12 to 17; 18 to 24; 25 to 34; 35 to 44; 45 to 54; and 55 years or older. Trends in admissions for alcohol, cocaine, marijuana, opiates and stimulants, were compared over time to identify key patterns. Substance abuse characteristics were analyzed including frequency of use by age of initiation, percentage of admissions with multiple drug use (defined as the use of more than one drug in addition to alcohol), percentage of admissions with prior substance use treatment episode, and the proportion of admissions with co-occurring mental illness. In addition, the proportion of admissions that included medication assisted opioid therapy (MAT) among those that reported opioid use was estimated over time. Finally, chi squared tests (alpha = 0.05) were used to determine the significance of association between age groups and substance abuse characteristics, as well as age of initiation, with special attention to age effects.

Results

During 2005 through 2015, there were 19,481,369 substance use treatment admissions aged 12 years or older reported. Homeless people accounted for 13.3% (N=2,594,317) of these admissions. From 2005 to 2012, reported substance use treatment admissions for homeless people varied between 12.5% and 13.5% of all substance abuse treatment admissions that included medication assisted opioid therapy (MAT) among those that reported opioid use was estimated over time. Finally, chi squared tests (alpha = 0.05) were used to determine the significance of association between age groups and substance abuse characteristics, as well as age of initiation, with special attention to age effects.

Five substance groups accounted for 98.1% of primary substances of abuse reported from 2005 through 2015: alcohol (46%), opiates (24.6%), cocaine/crack (13%), MA (8.5%) and marijuana/hashish (6%). A downward trend was observed for primary alcohol land cocaine/crack abuse among admissions of homeless people from 2005 through 2015 (Figure 1). However, there was a marked increase in the proportion of admissions that reported primary abuse of opiates and MA (19.8% to 30.3%; and 5.4% to 12.7%, respectively). A moderate increase was also found in the proportion of admissions that reported marijuana abuse from 5.4% in 2005 to 6.1% in 2015. Approximately 45% of primary (illicit) drug use reported at admission between 2005 and 2015 were opioids (heroin and non-heroin opiates). The proportion of heroin admissions with treatment plans that included receiving medication assisted opioid therapy increased gradually from 12.1% in 2005 to 20.7% in 2015. This represents an average increase of 15.9% in this 11-year period.

Intravenous and/or intramuscular injection was the usual route of administration in 71.9% of admissions that reported heroin use. Meanwhile, for admissions that reported marijuana and cocaine, smoking was the usual route of administration in 96.7% and 82.9% of cases respectively. The proportion of admissions that reported current intravenous drug use also showed a marked increase from 17.4% in 2005 to 28.7% in 2015 (Figure 2).

Approximately 33% of admissions had a co-occurring mental illness in addition to a substance abuse problem. Approximately 30% of admissions had no prior treatment episode, while 70% of admissions had one or more prior treatment episode(s). Among admissions...
with one or more prior treatment episodes, those that have had five or more prior treatment admissions constituted the largest proportion, accounting for 25.6%. Though, the 11-year average (2005-2015) of admissions with five or more treatment episodes was 25.6%, certain changing trends were noted. From 2005 to 2008, the percentage of admissions with five or more treatment episodes showed some stability between 21% and 23%. Nonetheless, it increased from 25.6% in 2009 to 29.7% in 2015.

Findings showed that 73% of those who reported daily use of primary substance of abuse were initiated before the age of 21 years.
and 55.9% below the age of 18 years. Overall, more than half of homeless people admitted for substance use treatment (56.1%) had used the primary substance of abuse before their eighteenth birthday.

The use of multiple drugs (two or more) was reported in 60% of admissions of homeless people. Similarly, homeless people aged 15-17 years old reported the highest use of multiple drugs (25.2%). Overall, 71.5% of homeless people who reported use of multiple drugs were under the age of 21 years while 54.7% were under the age of 18 years.

There was a statistically significant association (p < 0.0001) between age groups and substance use reported in chi-square analysis. Marijuana was the most frequently reported primary substance of abuse (Table 2), among admissions of homeless people aged 12-17 (63.9%), while opioids (heroin and other opiates) was most frequently reported for age groups 18-24 and 25-34 years (37.2% and 35.3% respectively). For all age groups, alcohol was the most frequent primary substance of abuse reported. Further analyses revealed that with increasing age, admission due to alcohol abuse increased, while admission due to opioid abuse decreased with age (Table 2).

**Discussion**

Substance abuse remains a significant problem among the homeless population in the United States. Historical data from TEDS-A show that the total number of admissions to publicly funded substance use treatment programs was wasteful during 2005 through 2015. Nonetheless, findings show an increase in the number of admissions attributable to homeless people. Results from this study indicated a 17% increase in the number of admissions attributable to homeless people from 2005 to 2015. The majority (77%) of the admissions of homeless people were aged 30 years or older. This suggests that the majority of homeless persons begin to have substance use problems that require admission by age 30. The finding that males and non-Hispanic Black Americans were over-represented in the homeless population may partly explain the reason why they constituted a disproportionately high percentage of admissions in this study.

Five substances (alcohol, opiates, cocaine/crack, MA, and marijuana/hashish) accounted for 98% of admissions of homeless people. This was similar to the values reported in a comparable homeless population study [21]. The use of cocaine has also been on the decline, but the use of marijuana and MA appeared to be a gradually increasing problem among this population subgroup. Similar to previous studies that used a nationally representative population sample[9], alcohol followed by opioids were the most frequently reported primary substance of abuse at admission. Though this study observed a downward trend for alcohol abuse, it remains a notable substance use problem among the homeless population.

The national opioid epidemic appears not to spare homeless people. As this study noted a rising trend in the proportion of opioid abuse during the study period, increasing from 19.8% in 2005 to 30.3% in 2015.

Even though medication-assisted opioid therapy has been shown to be clinically effective in the treatment of opioid-related addiction [35], in 2015, a smaller proportion (20.7%) of homeless people with heroin addiction had treatment plans that included medication-assisted opioid therapy compared to the general population (37%). The low utilization of medication-assisted opioid therapy observed in this study may be an indication of poor access for homeless persons to such therapies and may partly be the reason for a high number of repeated admissions observed in this population.

Numerous studies have reported that homelessness is associated with intravenous drug use [36-40]. This study also observed that intravenous drug use has become a common problem among the homeless population. Results showed an increase in the proportion of homeless people who reported intravenous drug use from 17.4% in 2005 to 28.7% in 2015. This means on average, 22% of homeless people reported intravenous drug use, which is higher than the national average of 14.6% reported for the general population within the same period. Injection drug use among the homeless population remains a significant public health issue, as it is associated with increased risk of acquiring blood-borne infections including HIV and hepatitis A, B and C. Intravenous drug use has also been shown to be associated with drug overdoses, drug-related suicidal tendencies and psychiatric co-morbidities.

Further analyses revealed that approximately one-third of admissions had a mental illness in addition to a substance use problem, and more than 70% of admissions had one or more prior treatment episodes. These results are in line with previous reports of high prevalence of psychiatric co-morbidity among homeless persons with substance use problems [13, 22-24]. These findings of a high proportion of admission with multiple treatment episodes for a substance abuse problem implies that substance abuse is a chronic problem among the homeless population. More than a quarter of admissions had used the primary substance of abuse for the first time at age 15-17 years. This age group also reported the highest abuse of multiple drugs. The critical age of initiation to primary substance of abuse was found to be 12-17 years. Overall, more than half (56.1%) used the primary substance of abuse for the first time before the age of 18. This suggests that most of the homeless people in this study sample were initiated by middle to high school age. This is in conformity with earlier studies that have demonstrated that people with substance use problems start to experiment with illicit drugs and alcohol during adolescence [41-44].

<table>
<thead>
<tr>
<th>Age Group</th>
<th>Alcohol N (%)</th>
<th>Cocaine N (%)</th>
<th>Marijuana N (%)</th>
<th>Opiates# N (%)</th>
<th>Stimulants* N (%)</th>
</tr>
</thead>
<tbody>
<tr>
<td>12-17</td>
<td>2092 (16.9%)</td>
<td>284 (2.3%)</td>
<td>7888 (63.9%)</td>
<td>513 (4.2%)</td>
<td>822 (6.7%)</td>
</tr>
<tr>
<td>18-24</td>
<td>5506 (20.3%)</td>
<td>18348 (6.8%)</td>
<td>49898 (18.4%)</td>
<td>100782 (37.2%)</td>
<td>38989 (14.4%)</td>
</tr>
<tr>
<td>25-34</td>
<td>182347 (29.2%)</td>
<td>66370 (10.6%)</td>
<td>52146 (8.3%)</td>
<td>220709 (35.3%)</td>
<td>86771 (13.9%)</td>
</tr>
<tr>
<td>35-44</td>
<td>355054 (47.8%)</td>
<td>124602 (16.8%)</td>
<td>27328 (3.7%)</td>
<td>162343 (21.9%)</td>
<td>59395 (8.1%)</td>
</tr>
<tr>
<td>45-54</td>
<td>447588 (62.0%)</td>
<td>105296 (14.6%)</td>
<td>15360 (2.1%)</td>
<td>113596 (15.7%)</td>
<td>29580 (4.1%)</td>
</tr>
<tr>
<td>&gt;=55</td>
<td>152102 (70.1%)</td>
<td>21656 (10.0%)</td>
<td>3345 (1.5%)</td>
<td>31610 (14.6%)</td>
<td>4621 (2.1%)</td>
</tr>
<tr>
<td>Total</td>
<td>1194245 (46.1%)</td>
<td>336556 (13%)</td>
<td>155965 (6%)</td>
<td>629553 (24.3%)</td>
<td>220718 (8.5%)</td>
</tr>
</tbody>
</table>

Table 2: primary substance of abuse reported by homeless people admitted for substance use treatment by age category, United States TEDS-A, 2005-2015.

Colors are used to demonstrate substances with high percentage of abuse within age categories. red, blue and green indicate highest percentages in decreasing order.

*Include heroin, non-prescription methadone, other opiates and synthetics.

*Includes methamphetamine, amphetamine, phenacyclidine and other stimulants.
Age also affected the primary substance used. Based on chi square analysis (p < 0.0001), the most frequently reported primary substance of abuse among those aged 12-17 years was marijuana, accounting for almost two-thirds (63.9%) of primary substance reported. Among those aged 18-24 and 25-34 years, opioids (heroin and non-heroin opiates) were the most commonly reported substance of abuse (Table 2). A decrease in the proportion of admission due to primary opioid use with increasing age occurred within each age category, while the proportion of admission due to primary alcohol abuse within each age category increased with increasing age. As observed in this study, it appeared that marijuana use is a major problem of early initiates (12-17 years) while opioid use problems tend to develop with a transition from adolescence to adulthood. Though findings from this study suggest a gateway hypothesis as described in previous studies [26, 27, 29-32], it is not possible to infer a causal mechanism of marijuana-induced opioid sensitization due to the nature of this descriptive observational study. However, a neurobiological mechanism has been demonstrated using laboratory rats [45]. In the experiment, scientists were able to elicit behavioral sensitization to opioids after repeated exposure to delta (9)-teta hydrocannabinol (cannabis/marijuana). This effect was nullified after administration of cannabinoide antagonists.

The large sample size derived from national level population data are major strengths of this study, as they increased the power of effect observed and made the present findings nationally representative. However, several limitations exist. The limitations of this study have to do with the inherent nature of the TEDS-A. The data includes treatment admissions, and in many states, the files may include multiple admissions for the same client reported within the same year. Therefore, the unit of analysis was admissions and not persons. Though TEDS-A captures more than 80% of all treatment admissions, it does not represent all admissions to substance use treatment facilities in the United States. TEDS-A only includes admissions at centers approved by a state to provide substance use treatment or those being administratively monitored for various reasons. The demographic and substance use characteristics of persons not seeking care in these centers may be different from what was observed in our study, and this might slightly impact the generalizability of our findings. In addition, not all participating states consistently reported admissions throughout the 11-year period (2005-2015). Therefore, substance abuse patterns by state or by region were not compared. Also, the self-reported nature of TEDS-A may be subject to recall bias. Lastly, some states have no opioid treatment programs (OTPs) that provide medication-assisted therapy using methadone and/or buprenorphine. Therefore, utilization of OTPs between states was not compared.

This study has several policy implications. The magnitude of repeated treatment admissions as well as the increasing number of homeless people with substance use problems co-occurring with a mental illness calls for a review of the current service delivery model designed for homeless people. Housing first service delivery model offers permanent housing to homeless people with substance use problems and/or mental illness without any treatment precondition [46]. In contrast, treatment first approaches make it a precondition for people with substance use problems and/or mental illness to start treatment first and then show evidence that they are prepared to live in permanent housing before they are provided such [47]. The treatment first approach dominates many service delivery models and policy designs [47]. However, it has been shown in several studies [46-50] that housing first approaches yield better results compared to treatment first approaches in terms of treatment adherence, housing retention rates, utilization of crisis services, quality of life and psychosocial outcomes.

To improve treatment outcomes and reduce treatment readmissions, housing first service delivery model should be reconsidered in public policy designs. More so, better utilization of MAT among homeless people may be seen with housing first service delivery models. Additionally, as more advocates push for a flexible marijuana policy across many states, it should be put into perspective that adolescents aged 12-17 years are the highest abusers of marijuana and the continued use of marijuana has been shown to trigger the abuse of other illicit drugs, especially heroin and other opioids [26, 27, 29-32]. Also, the high number of initiates at ages 12-17 years make this age group an important target for intervention and therefore, substance abuse prevention programs should remain a priority for this age group.

Conclusion

The proportion of admissions to substance abuse treatment programs attributable to homeless people increased during the study period. Substance abuse remains a significant problem among the homeless population in the United States. Though the proportion of substance use treatment admission that reported alcohol declined, alcohol remained the most frequent reason for the admission of homeless persons during the study period, while opioid was the most common illicit drug reported at admission. The critical age of initiation was 12-17 years and marijuana appeared to be the drug of choice for this age group. It appeared that most early initiates (12-17 years) first experimented with marijuana and then proceeded to use other illicit drugs, notably heroin during the transition from adolescence to adulthood, while alcohol became more commonly abused in the older age groups. Adolescents aged 12-17 years should be major target for substance abuse prevention programs. The increase in the proportion of substance abuse treatment admissions for people that are homeless, the high prevalence of psychiatric co-morbidity observed, and the rising rate of intravenous drug use found in the present study, are indications that substance abuse among the homeless population is a very serious problem. The low utilization of MAT for persons with opioid abuse problems suggests a service need for the homeless. Current service delivery models for homeless people with substance use problems should be reviewed to meet this growing need. A coordinated and integrated approach that emphasizes treatment and recovery of homeless people with substance use disorder and co-occurring mental illness needs to be adopted.

References


